

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
Oak Creek, Wisconsin

AUDITED FINANCIAL STATEMENTS

June 30, 2019

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INDEPENDENT AUDITOR'S REPORT

To the Board of Education
Oak Creek-Franklin Joint School District
Oak Creek, Wisconsin

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Oak Creek-Franklin Joint School District as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Oak Creek-Franklin Joint School District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Oak Creek-Franklin Joint School District as of June 30, 2019, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis-of-Matter

Prior Period Adjustment

As described in Note 13 to the financial statements, the Oak Creek-Franklin Joint School District incurred capital outlay expenditures in the prior year that were not capitalized. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, schedule of proportionate share of net pension liability (asset), schedule of contributions, schedule of proportionate share of net OPEB liability-local retiree life insurance fund, schedule of changes in net OPEB liability and related ratios-health insurance, and notes to required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Oak Creek-Franklin Joint School District's basic financial statements. The combining general fund financial statements, the combining nonmajor fund financial statements, and the agency fund schedule of changes in assets and liabilities are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of federal and state awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and the *State Single Audit Guidelines*, and is also not a required part of the basic financial statements.

The combining general fund financial statements, the combining nonmajor fund financial statements, the agency fund schedule of changes in assets and liabilities and schedule of expenditures of federal and state awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining general fund financial statements, the combining nonmajor fund financial statements, the agency fund schedule of changes in assets and liabilities and schedule of expenditures of federal and state awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated November 15, 2019 on our consideration of the Oak Creek-Franklin Joint School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Oak Creek-Franklin Joint School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Oak Creek-Franklin Joint School District's internal control over financial reporting and compliance.

Wegner CPAs LLP

Wegner CPAs, LLP
Madison, Wisconsin
November 15, 2019

OAK CREEK-FRANKLIN SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
As of and For the Year Ended June 30, 2019

The discussion and analysis of the financial performance of the Oak Creek-Franklin Joint School District (District) provides an overview of financial activities for the fiscal year ended June 30, 2019. The analysis focuses on school district financial performance as a whole. Efforts have been made to provide comparison to prior year data when such data is available. It should be read in conjunction with the District's financial statements, which immediately follow this section.

FINANCIAL HIGHLIGHTS

The General Fund (Fund 10) fund balance increased by \$841,503 to a total of \$25,135,561, which is approximately 34.01% of Fund 10 expenditures. The School Board has a fiscal management policy that maintains a fund balance at an amount capable of funding short-term operations without the need to do short-term borrowing due to the scheduled receipt of its state aid and tax levy revenue sources. It is also intended to be available to maintain fiscal stability in times of political uncertainty or meet unanticipated capital expenditures.

The School Board has a Fund 46 Long-Term Capital Improvement Trust Fund that is based on an approved long-term ten year capital improvement fund. The contribution is a "trust" that is funded with a transfer from the general fund. The contribution from Fund 10 to Fund 46 is recorded as the expenditure for shared cost and equalization aid purposes. Future expenditures from Fund 46 are not part of shared costs.

The District continues to reduce its OPEB liability, moving from a pay-as-you go plan to a completely funded retirement plan for the next 9 to 10 years. Approximately \$2 million has been budgeted in each of the last five fiscal years to be applied to Health Reimbursement Accounts (HRA's) to support this plan. An OPEB actuarial study was completed during FY18 in order to update the OPEB valuation and liability. The summary of the District's Other Postemployment Benefits is included in Note 7.

As a result of a successful referendum in November 2014 to construct and furnish a new elementary school and a new secondary school, the district issued G.O. Bonds in the amount of \$59,095,000 in April 2015. The new elementary school, Forest Ridge Elementary opened in August 2016 and the new secondary school, the Ninth Center Grade, opened in August 2017. A summary of these long-term obligations are provided in Note 5.

OAK CREEK-FRANKLIN SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
As of and For the Year Ended June 30, 2019

OVERVIEW OF THE FINANCIAL STATEMENTS

The basic financial statements are comprised of three components: 1) district-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains information supplementary to the basic financial statements.

District-Wide Financial Statements

District-wide financial statements report information about the District as a whole, using accounting methods similar to those used by private sector companies.

The *statement of net position* includes all of the District's assets, liabilities and deferred inflows/outflows of resources, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether or not the financial position of the District is improving. To assess the overall financial condition of the District, additional non-financial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities should be considered. The District does not have any proprietary funds and the fiduciary funds are not included in the statement of net position.

The *statement of activities* includes all revenues and expenses of the District, irrespective of when cash is actually received or paid out. The intent of the district-wide statements is to provide a snapshot of the District's Net Position and to provide an explanation of material changes that occurred since the prior year.

Fund Financial Statements

The *fund financial statements* provide detailed information about the District's significant funds rather than the District as a whole. A fund is an accounting entity with a self-balancing set of accounts for recording assets, liabilities, revenues, and expenditures. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. All of the funds of the District can be divided into two categories: governmental and fiduciary. Table 1 summarizes the various features of each of these funds.

- *Governmental funds*—Most of the District's basic services are included in governmental funds, which focus on (1) cash and other financial assets that can readily be converted to cash and (2) the balances remaining at year-end that are available for funding future basic services. Governmental funds statements provide a detailed short-term view that helps the reader determine whether there are more or less financial resources to finance the District's programs. Because this information does not encompass the additional long-term focus of the district-wide statements, additional information is provided that explains the relationship between them.
- *Fiduciary funds*—The District serves as a fiduciary for student organizations. The District is also responsible for other assets that can only be used for the trust beneficiaries. The District is responsible for ensuring that the assets reported in these funds are used for their intended purposes. These activities are excluded from the district-wide financial statements because the District cannot use these assets to finance its operations.

OAK CREEK-FRANKLIN SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
As of and For the Year Ended June 30, 2019

OVERVIEW OF THE FINANCIAL STATEMENTS (continued)

Table 1
Major Features of the District-wide and Fund Financial Statements

	District-wide Statements	Fund Financial Statements	
		Governmental	Fiduciary
Scope	Entire district (except fiduciary funds).	The activities of the District that is not proprietary or fiduciary, such as instruction, support services, debt service, capital projects, food service and community services.	The district acts as trustee or agent for another; e.g. other post-employment trusts
Required Financial statements	<ul style="list-style-type: none"> • Statement of Net Position • Statement of Activities 	<ul style="list-style-type: none"> • Balance Sheet • Statement of Revenues, Expenditures and Changes in Fund Balance 	<ul style="list-style-type: none"> • Statement of Fiduciary Net Position • Statement of Changes in Fiduciary Net Position
Accounting basis and measurement focus	Accrual accounting. Economic resources focus.	Modified accrual accounting. Current financial resources focus.	Accrual accounting. Economic resources focus.
Type of asset, liability and deferred inflows/outflows of resources information	All assets, liabilities and deferred inflows/outflows of resources; both financial and capital, short-term and long-term.	Generally assets and deferred inflows expected to be used up and liabilities and deferred outflows that come due during the year or soon thereafter. No capital assets or long-term liabilities included.	All assets, liabilities, deferred outflows/inflows of resources, financial and capital; short-term and long-term. These funds do not currently contain any capital assets, although they can.
Type of inflow and outflow information	All revenues and expenses during the year, regardless of when cash is received or paid.	Revenues when cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability are due and payable.	All additions or deductions during the year, regardless of when cash is received and paid.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the district-wide and fund financial statements. The notes to the financial statements can be found on pages 21-48 of this report.

Other Information

Required supplementary information (RSI) includes a budget to actual comparison that provides readers with information about the accuracy with which management was able to project the District's revenues and expenditures. In addition, the RSI includes information concerning the District's other postemployment benefits (OPEB) liabilities and certain details of the District's net pension liability (asset).

OAK CREEK-FRANKLIN SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
As of and For the Year Ended June 30, 2019

DISTRICT-WIDE FINANCIAL STATEMENTS

Statement of Net Position

The District ended its fiscal year with net position of \$20,917,222 of which \$18,378,201 was the net investment in capital assets, \$43,987,858 was restricted for capital projects, \$2,312,154 was restricted for debt service, \$661,533 was restricted for capital improvements, \$178,599 was restricted for food service, \$252,469 was restricted for special purposes, \$36,192 was restricted for community service, and (\$44,889,784) was unrestricted net position. Unrestricted net position represents the discretionary resources that can be used to fund general District operations.

For governmental activities, the increase in capital assets is due acquisitions exceeding depreciation within the fiscal year. The other item to note is the large change in restricted net position. This is due to energy efficiency bonds being issued at the end of the fiscal year that were restricted for capital projects.

Table 2
Condensed Statements of Net Position
(in thousands of dollars)

	Governmental Activities		
	2019	2018	% Change
Assets			
Current and other assets	\$ 81,335	\$ 58,963	37.94%
Capital assets	115,429	111,281	3.73%
Total assets	196,764	170,244	15.58%
Deferred Outflows of Resources	41,185	22,867	80.11%
Liabilities			
Long-term liabilities	174,827	135,589	28.94%
Other liabilities	15,736	12,562	25.27%
Total liabilities	190,563	148,151	28.63%
Deferred Inflows of Resources	26,469	23,153	14.32%
Net Position as restated			
Net investment in capital assets	18,378	4,619	297.88%
Restricted	50,716	24,548	106.60%
Unrestricted	(48,177)	(7,360)	554.58%
Total Net Position	<u>\$ 20,917</u>	<u>\$ 21,807</u>	-4.08%

OAK CREEK-FRANKLIN SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
As of and For the Year Ended June 30, 2019

DISTRICT-WIDE FINANCIAL STATEMENTS (continued)

Changes in Net Position

Table 3 demonstrates that on a district-wide basis the District ended fiscal year 2019 with a decrease in net position of \$890,049, compared to a decrease of \$2,580,681 in fiscal year 2018. The decrease in net position was primarily attributed to the spending of restricted resources for capital projects that occurred during the year.

The District received \$87,338,436 in revenue for the fiscal year 2019. The District relies primarily on property taxes (38.8% of total governmental revenues), and state equalization aid (38.0%) to fund governmental activities. The District received approximately 16.0% in the form of specific use state grants, federal aid and direct fees for services. Individuals who directly participated or benefited from a program paid 4.4% of the cost. Book and activity fees, admission to athletic events, open enrollment tuition and other fees are included as charges for services. Federal and state governments subsidized certain programs with grants and awards of \$15,969,028. Operating grants include IDEA, Pupil Transportation, and National School Lunch Programs.

Table 3
Changes in Net Position from Operating Results
(in thousands of dollars)

REVENUES	Governmental Activities		
	2019	2018	% Change
Program revenues			
Charges for services	\$ 3,820	\$ 3,684	3.69%
Operating grants & contributions	10,005	9,541	4.86%
General revenues			
Property taxes	33,472	32,919	1.68%
General aid	32,778	32,427	1.08%
Other	6,180	4,930	25.35%
Total revenues	86,255	83,501	3.30%
EXPENSES			
Instruction	44,268	45,420	-2.54%
Pupil and instructional services	5,923	5,479	8.10%
Administrative services	22,751	21,896	3.90%
Interest on debt	3,955	3,087	28.12%
Other	10,249	10,199	0.49%
Total expenses	87,146	86,081	1.24%
Change in Net Position	\$ (891)	\$ (2,580)	-65.47%

OAK CREEK-FRANKLIN SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
As of and For the Year Ended June 30, 2019

DISTRICT-WIDE FINANCIAL STATEMENTS (continued)

Table 4 presents the cost of district activities. The table reports each activity's net cost (total cost less fees generated by the activities and intergovernmental aid provided for specific programs). The net cost reflects the financial burden that was placed on the District's taxpayers by each of these functions.

The cost of all governmental activities this year was \$87,145,264. Individuals who directly participated or benefited from a program offering paid for \$3,820,397 of costs. Federal and state government funding, along with other general contributions, subsidized certain programs with grants and contributions of \$10,004,616. The net cost of governmental activities, \$73,320,251, was financed primarily by \$33,471,883 of property taxes and \$38,742,899 of federal and state unrestricted aid.

Table 4
Net Cost of Governmental Activities
(in thousands of dollars)

	<u>Total Cost of Services</u>	<u>Net Cost of Services</u>
EXPENSES		
Instruction	\$ 44,268	\$ (33,934)
Pupil and instructional services	5,923	(5,592)
Administrative services	22,751	(19,630)
Interest on debt	3,955	(3,955)
Other	<u>10,249</u>	<u>(10,210)</u>
Total expenses	<u>\$ 87,146</u>	<u>\$ (73,321)</u>

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances in spendable resources. Such information is useful in assessing the District's financing requirements. Unassigned fund balances or lack thereof, may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. The District completed the year with a total governmental fund balance of \$72,591,926, up from last year's ending fund balance of \$44,239,193. The District's unassigned fund balance, available for spending at the district's discretion was \$20,721,788.

The General Fund is the chief operating fund of the District. During the current fiscal year, the general fund saw a fund balance increase of \$841,503, compared to a decrease of \$341,803 in the prior year. For the 2017-18 FY, the decrease was related to Board approved spending on energy efficiency projects and included a fund balance repayment plan as part of the approval. For this fiscal year, the increase was related to savings generated from our self-funded health plan. The district has been able to meet its short term cash flow needs without borrowing since fiscal year 2011.

OAK CREEK-FRANKLIN SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
As of and For the Year Ended June 30, 2019

GENERAL FUND BUDGETARY HIGHLIGHTS

Consistent with current state statutes and regulations, an *original* budget is adopted in October following determination of the official student enrollment and certification of state aids. Generally, the original budget is not significantly modified, but minor adjustments are made for the reallocation of resources to respond to changing needs and for carryover revenue from state and federal grants.

The General Fund's *original* budget, based on actual student enrollments (and the resulting state-imposed revenue limit), contained revenues and other financing sources of \$71,762,748 and expenditures and other financing uses of \$71,721,820.

Actual results for the year show revenues and other financing sources exceeding expenditures and other financing uses by \$841,503, which is \$880,575 greater than the *original* budget. The District finished the year better than originally budgeted due a refund of prior year expenses from a HRA adjustment for forfeitures.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

At June 30, 2019, the District had \$153,568,533 in capital assets, including land, construction in progress, buildings, furniture and equipment. Total accumulated depreciation on these assets was \$38,139,140. Asset acquisitions for governmental activities totaled \$8,341,895. The District recognized depreciation expense of \$3,110,590. Detailed information about capital assets can be found in Note 4 to the financial statements.

Table 5
Capital Assets
(in thousands of dollars)

	2019	2018
Land and construction in progress	\$ 9,108	\$ 5,736
Land improvements	2,242	2,242
Buildings and improvements	136,534	134,368
Furniture and equipment	5,148	4,638
Vehicles	536	517
Accumulated depreciation	<u>(38,139)</u>	<u>(36,220)</u>
Net capital assets	<u>\$ 115,429</u>	<u>\$ 111,281</u>

OAK CREEK-FRANKLIN SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
As of and For the Year Ended June 30, 2019

Long-Term Debt

At June 30, 2019, the District had \$138,264,143 in general obligation debt outstanding—an increase of \$30,778,916 from fiscal year 2018. Debt of the District is secured by a tax levy adopted by the school board at the time of issuance. Wisconsin statutes require that the first property tax receipts be segregated for annual debt service payments. Detailed information about the District's long-term obligations is presented in Note 5 to the financial statements.

Table 6
Outstanding Long-term Obligations
(in thousands of dollars)

	<u>2019</u>	<u>2018</u>
General obligation debt	\$ 138,264	\$ 107,485
Compensated absences	119	134
Net pension	9,007	-
Other postemployment benefits - life insurance	1,186	1,427
Other postemployment benefits - health insurance	<u>32,440</u>	<u>31,245</u>
Net long-term obligations	<u><u>\$ 181,016</u></u>	<u><u>\$ 140,291</u></u>

FACTORS BEARING ON THE DISTRICT'S FUTURE

The following items may have a bearing on the future of the District:

- The State of Wisconsin, like most state and federal entities, continues to experience stagnant revenues for its operations, the largest being the funding of K-12 education. The District remains involved and informed about available state funding and potential changes in public education funding is committed to maintaining a strong financial position to address anticipated reduced state and federal funding.
- In order to meet the needs for facilities to meet continued projected student population growth, a new elementary school and a new secondary school building have been constructed. Increased operational costs for these new facilities are projected to be met by annual projected revenue growth currently provided within the state's school funding statutes. An updated population study was completed population study was completed in fiscal year 2016 in order to update the district's enrollment and facility needs projections for the 5-10 years. The study confirmed that the District's enrollment needs should be able to be met with the opening of the new elementary school and completion of the new secondary school campus.
- Managing its resources as efficiently as possible to maintain comprehensive, education program, and a strong financial position while appropriately maintaining current facilities and for anticipated growth continue to be the main goals of the Board of Education.

OAK CREEK-FRANKLIN SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
As of and For the Year Ended June 30, 2019

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

The financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact:

Daniel Unertl, J.D., District Superintendent at (414) 768-5880 or d.unertl@ocfsd.org

Andrew Chromy, Chief Business and Finance Officer at (414) 768-6140 or a.chromy@ocfsd.org

Additional information about the District and its services can also be found on the District's website at <https://www.ocfsd.org/>

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
STATEMENT OF NET POSITION
June 30, 2019

	Governmental Activities
ASSETS	
Cash and investments	\$ 75,535,677
Accounts receivable	3,293,027
Due from other governments	1,556,670
Inventories	414,385
Asset held for sale	169,035
Prepaid expenses	365,930
Capital assets not being depreciated	9,107,959
Capital assets being depreciated, net	106,321,434
Total assets	196,764,117
DEFERRED OUTFLOWS OF RESOURCES	
Related to pension	37,046,506
Related to other postemployment benefits - life insurance	171,915
Related to other postemployment benefits - health insurance	3,267,324
Unamortized loss on refunding	699,497
Total deferred outflows of resources	41,185,242
LIABILITIES	
Accounts payable and other current liabilities	8,530,012
Accrued interest	804,498
Unearned revenues	212,786
Noncurrent liabilities:	
Due within one year	6,189,008
Due in more than one year	174,827,171
Total liabilities	190,563,475
DEFERRED INFLOWS OF RESOURCES	
Related to pension	26,098,134
Related to other postemployment benefits - life insurance	351,531
Related to other postemployment benefits - health insurance	18,997
Total deferred inflows of resources	26,468,662
NET POSITION	
Net investment in capital assets	18,378,201
Restricted	50,715,742
Unrestricted	(48,176,721)
Total net position	\$ 20,917,222

See accompanying notes.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
STATEMENT OF ACTIVITIES
Year Ended June 30, 2019

		Program Revenues		Net
			Operating	(Expenses)
	Expenses	Charges for	Grants and	Revenues and
		Services	Contributions	Changes in
				Net Position
GOVERNMENTAL ACTIVITIES				
Instruction				
Regular instruction	\$ 33,352,228	\$ 1,632,510	\$ 5,641,827	\$ (26,077,891)
Vocational instruction	1,814,758	-	14,617	(1,800,141)
Physical instruction	2,123,487	-	-	(2,123,487)
Special education instruction	5,964,614	-	2,915,699	(3,048,915)
Other instruction	1,012,475	73,250	55,343	(883,882)
Total instruction	44,267,562	1,705,760	8,627,486	(33,934,316)
Support services				
Pupil services	3,629,614	45,283	18,911	(3,565,420)
Instructional staff services	2,293,762	-	267,472	(2,026,290)
General administrative services	1,543,054	-	-	(1,543,054)
Building administrative services	3,595,638	-	-	(3,595,638)
Business administrative services	17,611,815	2,069,354	1,051,600	(14,490,861)
Central services	902,627	-	-	(902,627)
Insurance and judgments	470,908	-	-	(470,908)
Other support services	8,872,308	-	39,147	(8,833,161)
Other non-program services	3,077	-	-	(3,077)
Interest on debt	3,954,899	-	-	(3,954,899)
Total support services	42,877,702	2,114,637	1,377,130	(39,385,935)
Total school district	\$ 87,145,264	\$ 3,820,397	\$ 10,004,616	(73,320,251)
GENERAL REVENUES				
TAXES				
Property taxes, levied for general purposes				25,803,095
Property taxes, levied for debt service				7,656,568
Other taxes				12,220
FEDERAL AND STATE AID NOT RESTRICTED				
General (equalization aid)				32,778,487
Other				5,964,412
Interest and investment earnings				654,665
Loss on disposal of assets				(1,083,221)
Miscellaneous				643,976
Change in net position				(890,049)
Net Position at beginning of year, as restated				21,807,271
Net Position at end of year				\$ 20,917,222

See accompanying notes.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
BALANCE SHEET—GOVERNMENTAL FUNDS
June 30, 2019

	General Fund	Capital Projects Fund	Nonmajor Funds	Total Governmental Funds
ASSETS				
Cash and investments	\$ 25,035,180	\$ 47,751,283	\$ 2,749,214	\$ 75,535,677
Accounts receivable	3,186,818	-	106,209	3,293,027
Due from other governments	1,536,825	-	19,845	1,556,670
Due from other funds	47,731	-	809,870	857,601
Inventory	386,825	-	27,560	414,385
Asset held for sale	169,035	-	-	169,035
Prepaid expenditures	364,330	-	1,600	365,930
Total assets	\$ 30,726,744	\$ 47,751,283	\$ 3,714,298	\$ 82,192,325
LIABILITIES				
Accounts payable	\$ 433,962	\$ 3,533,813	\$ 6,435	\$ 3,974,210
Accrued salaries and wages	262,268	-	29,703	291,971
Payroll taxes and withholdings	2,488,930	-	-	2,488,930
Due to other funds	627,989	229,612	-	857,601
Medical claims payable	1,774,901	-	-	1,774,901
Unearned revenues	3,133	-	209,653	212,786
Total liabilities	5,591,183	3,763,425	245,791	9,600,399
FUND BALANCES				
Nonspendable	920,190	-	27,560	947,750
Restricted	3,286,937	43,987,858	3,440,947	50,715,742
Assigned	206,646	-	-	206,646
Unassigned	20,721,788	-	-	20,721,788
Total fund balances	25,135,561	43,987,858	3,468,507	72,591,926
Total liabilities and fund balances	\$ 30,726,744	\$ 47,751,283	\$ 3,714,298	\$ 82,192,325

See accompanying notes.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE DISTRICT-WIDE STATEMENT OF NET POSITION
June 30, 2019

Total fund balances—governmental funds		\$ 72,591,926
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in the governmental funds:		
Cost of capital assets	\$ 153,568,533	
Accumulated depreciation	<u>(38,139,140)</u>	
Net capital assets		115,429,393
Certain items, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.		
Bonds and notes payable	\$ (135,460,000)	
Accrued interest payable	(804,498)	
Unamortized premium on issuance of debt	(2,804,143)	
Unamortized loss on refunding	699,497	
Compensated absences	(119,008)	
Net pension liability	(9,006,928)	
Other postemployment benefit liability - life insurance	(1,185,758)	
Other postemployment benefit liability - health insurance	(32,440,342)	
Deferred outflows related to pension	37,046,506	
Deferred inflows related to pension	(26,098,134)	
Deferred outflows related to other postemployment benefits - life insurance	171,915	
Deferred inflows related to other postemployment benefits - life insurance	(351,531)	
Deferred outflows related to other postemployment benefits - health insurance	3,267,324	
Deferred inflows related to other postemployment benefits - health insurance	<u>(18,997)</u>	
Total long-term obligations		<u>(167,104,097)</u>
Total net position—governmental activities		<u><u>\$ 20,917,222</u></u>

See accompanying notes.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCES—GOVERNMENTAL FUNDS
Year Ended June 30, 2019

	General Fund	Capital Projects Fund	Nonmajor Funds	Total Governmental Funds
REVENUES				
Taxes	\$ 25,817,849	\$ -	\$ 7,656,568	\$ 33,474,417
Local	1,141,722	178,441	2,811,773	4,131,936
Interdistrict payments	4,770,342	-	-	4,770,342
Intermediate sources	2,132	-	-	2,132
State	41,138,893	-	30,133	41,169,026
Federal	2,255,501	-	893,631	3,149,132
Other sources	243,286	50,740	347,425	641,451
Total revenues	75,369,725	229,181	11,739,530	87,338,436
EXPENDITURES				
Instruction				
Regular instruction	32,962,361	285,576	61,036	33,308,973
Vocational instruction	1,794,641	-	15,337	1,809,978
Physical instruction	2,123,367	-	120	2,123,487
Special education instruction	5,962,933	-	-	5,962,933
Other instruction	967,054	-	20,452	987,506
Total instruction	43,810,356	285,576	96,945	44,192,877
Support services				
Pupil services	3,627,829	-	1,785	3,629,614
Instructional staff services	2,262,127	27,342	4,293	2,293,762
General administrative services	1,541,042	-	-	1,541,042
Building administrative services	3,593,349	-	2,289	3,595,638
Business administrative services	11,708,944	483,170	2,427,757	14,619,871
Central services	839,172	48,407	-	887,579
Insurance and judgments	440,185	30,442	281	470,908
Other support services	5,373,435	-	1,080,281	6,453,716
Total support services	29,386,083	589,361	3,516,686	33,492,130
Capital outlay	703,794	7,638,101	-	8,341,895
Debt service				
Principal	-	-	4,505,544	4,505,544
Interest and fees	-	-	3,453,257	3,453,257
Total expenditures	73,900,233	8,513,038	11,572,432	93,985,703
Excess (deficiency) of revenues over (under) expenditures	1,469,492	(8,283,857)	167,098	(6,647,267)
Other financing sources (uses)				
Proceeds from long term debt	-	35,000,000	-	35,000,000
Transfers in (out)	(627,989)	-	627,989	-
Total other financing sources (uses)	(627,989)	35,000,000	627,989	35,000,000
Net change in fund balances	841,503	26,716,143	795,087	28,352,733
Fund balances at beginning of year	24,294,058	17,271,715	2,673,420	44,239,193
Fund balances at end of year	\$ 25,135,561	\$ 43,987,858	\$ 3,468,507	\$ 72,591,926

See accompanying notes.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCES OF THE GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
Year Ended June 30, 2019

Net change in fund balances—total governmental funds		\$ 28,352,733
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over the estimated useful lives as depreciation expense.		
Capital outlay reported in governmental fund statements	\$ 8,341,895	
Depreciation expense reported in the statement of activities	(3,110,590)	
Net book value of assets disposed of	<u>(1,083,221)</u>	
		4,148,084
Bond, note and capital lease proceeds are reported as financing sources in governmental funds and contribute to the change in fund balance. In the statement of net position issuing debt increases long-term liabilities and does not affect the statement of activities.		
		(35,000,000)
Repayment of long-term debt principal is an expenditure in the governmental funds, but reduces the liability in the statement of net position.		
Bonds and notes		4,340,000
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.		
Increase in accrued interest payable	\$ (93,006)	
Amortization of premium on issuance of debt	(118,916)	
Amortization of loss on refunding	(124,176)	
Net increase in other postemployment benefit liability - life insurance	(108,139)	
Net decrease in other postemployment benefit liability - health insurance	1,087,570	
Net decrease in compensated absences	14,516	
Net increase in pension liability	<u>(3,388,715)</u>	
		<u>(2,730,866)</u>
Change in net position of governmental activities		<u>\$ (890,049)</u>

See accompanying notes.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
STATEMENT OF FIDUCIARY NET POSITION
June 30, 2019

	Private Purpose Trust	Agency
ASSETS		
Cash and investments	<u>\$ 228,595</u>	<u>\$ 536,570</u>
LIABILITIES		
Due to student organizations	\$ -	\$ 460,271
Due to parent organizations	<u>-</u>	<u>76,299</u>
Total liabilities	<u>-</u>	<u>\$ 536,570</u>
NET POSITION		
Restricted	<u>\$ 228,595</u>	

See accompanying notes.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
Year Ended June 30, 2019

	<u>Private Purpose Trust</u>
ADDITIONS	
Investment earnings	\$ 62,271
DEDUCTIONS	
Scholarships	<u>36,750</u>
Change in net position	25,521
Net Position at beginning of year	<u>203,074</u>
Net Position at end of year	<u><u>\$ 228,595</u></u>

See accompanying notes.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Oak Creek-Franklin Joint School District (District) have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing accounting and financial reporting principles.

Reporting Entity

The District operates as a common school district under Chapter 120 of the Wisconsin Statutes. The District is governed by a seven member elected school board and is fiscally independent with taxing and borrowing powers. The District provides elementary, secondary, vocational, and special education services for kindergarten through grade 12.

As discussed in the detail below, the financial reporting entity consists of the primary government and organizations for which the primary government is financially accountable. All of the accounts of the District comprise the primary government.

This report includes all of the funds of the District. The reporting entity for the District consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading or incomplete. If a primary government appoints a voting majority of an organization's officials or if the organization is fiscally dependent on the primary government and there is a potential for those organizations either to provide specific financial benefits to, or to impose specific financial burdens on the primary government, the primary government is financially accountable for those organizations. An organization has a financial benefit or burden relationship with the primary government if, for example, any one of these conditions exists. The primary government may be financially accountable if an organization is fiscally dependent on the primary government. The report does not contain any component units.

Basis of Presentation

District-Wide Financial Statements

The statement of net position and statement of activities present financial information about the District's governmental activities. They include all funds of the District except for fiduciary funds. Governmental activities, which are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely on fees and charges for support. The District does not report any business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The District does not allocate indirect expenses.

Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment.

Taxes and other items not properly included among program revenues are reported instead as general revenues.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

As a general rule, the effect of interfund activity has been eliminated from the district-wide financial statements.

Fund Financial Statements

The fund financial statements provide information about the District's funds, including the fiduciary funds. Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the district-wide financial statements. The emphasis of fund financial statements is on the major governmental funds; each is displayed in a separate column. All remaining funds are aggregated and reported as nonmajor governmental funds.

The District reports the following major governmental funds:

General Fund

The general fund is the general operating fund of the District and is always classified as a major fund. The general fund is used to account for all financial resources except those required to be accounted for in another fund.

Capital Project Fund

The capital projects fund is used to account for financial resources of the District to be used for capital expenditures related to buildings and sites.

The District reports the following nonmajor governmental funds:

Special Revenue Funds

Special revenue funds are used to account and report the proceeds of specific revenue sources (other than major capital projects) that are restricted or committed to expenditures for specific purposes. The District reports the Special Revenue Trust Fund, School Nutrition Services Fund, and the Community Service Fund as special revenue funds.

Debt Service Fund

The debt service fund is used to account for financial resources to be used for the payment of general long-term debt principal, interest, and related costs.

Capital Improvements Fund

The capital improvements fund is used to account for financial resources of the District to be used for long-term capital expenditures related to buildings and sites.

Additionally, the District reports the following fund types:

Private-Purpose Trust Fund

The private-purpose trust fund is used to account for resources legally held in trust for student scholarships.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Agency Fund

The agency fund is used to account for assets held by the District as an agent for individuals, private organizations, and/or other governmental units.

Measurement Focus and Basis of Accounting

The district-wide and fiduciary fund statements (excluding the agency funds) are presented using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded at the time liabilities are incurred regardless of the timing of the related cash flows.

Nonexchange transactions, in which the District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the tax is levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The District considers revenues to be available if they are collected within 60 days of the end of the current fiscal year. Expenditures generally are recorded when the liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to claims and judgments, and compensated absences are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the District may fund certain programs by a combination of specific cost-reimbursement grants, categorical funds, and general revenues. Therefore, when program expenses are incurred, both restricted and unrestricted net position may be available to finance the program. It is the District's policy to first apply cost-reimbursement resources to such programs, followed by general revenues.

Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance

Cash and Investments

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from date of acquisition. Cash and investment balances for individual funds are pooled unless maintained in segregated accounts.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The District is limited to investments authorized by Wisconsin State Statute 66.0603 including the following:

1. Time deposits in any credit union, bank, savings bank, trust company, or savings and loan association which is authorized to transact business in the state if the time deposits mature in not more than three years.
2. Bonds or securities issued or guaranteed as to principal and interest by the federal government, or by a commission, board, or other instrumentality of the federal government.
3. Bonds or securities of any county, city, drainage district, technical college district, village, town, or school district of the state, as well as bonds issued by a local exposition district, a local professional baseball park district, a local professional football stadium district, the University of Wisconsin Hospitals and Clinics Authority, a local cultural arts district, or the Wisconsin Aerospace Authority.
4. Any security which matures or which may be tendered for purchase at the option of the holder within not more than seven years of the date on which it is acquired, if that security has a rating which is the highest or second highest rating category assigned by Standard & Poor's Corporation, Moody's Investors Service, or other similar nationally recognized rating agency or if that security is senior to, or on a parity with, a security of the same issuer which has such a rating.
5. Securities of an open-end management investment company or investment trust, with certain limitations:
 - a. Bonds or securities issued under the authority of the municipality;
 - b. The local government pooled-investment fund as established under Section 25.50 of the Wisconsin Statutes; the state of Wisconsin local government investment fund (LGIP)
 - c. Agreements in which a public depository agrees to repay funds advanced to it by the District, plus interest, if the agreement is secured by bonds or securities issued or guaranteed as to principal and interest by the federal government.
 - d. Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.
 - e. Repurchase agreements with public depositories, with certain conditions.

Receivables and Payables

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. The current portion of lending/borrowing arrangements between funds is identified as due to/from other funds. The noncurrent portion of outstanding balances between funds is reported as advances to/from other funds.

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in the applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources. The District does not have any advances between funds.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Property taxes are recognized as revenues in the year for which they are budgeted. Under the Wisconsin Statutes, each County in the District's taxing jurisdiction purchases the outstanding property taxes of the District in August of each year. The statutory guarantee assures the District full collection of all property taxes within sixty days of its year end, and hence, the availability of these funds to finance expenditures of the fiscal year for which the taxes were levied. Property taxes are levied in November on the assessed value as of the prior January 1, and are due in full by January 31, or in installments with the last payment due in July.

Accounts receivable are recorded at gross amounts with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided in the governmental funds since it is believed that the amount of such allowance would not be material to the financial statements.

Inventories and Prepaid Items

Governmental fund inventories are recorded at cost based on the first-in, first-out method using the purchases method of accounting. Inventories in the governmental fund types are recorded as expenditures when purchased rather than consumed. Donated United States Department of Agriculture (USDA) commodities are recorded as revenues and assets in the School Nutrition Services at fair value when originally donated by the USDA. When used by the schools, the commodities are expensed and related assets are reduced.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the district-wide and the fund financial statements.

Capital Assets

Capital assets are reported at historical cost or estimated historical cost. The District capitalizes all assets over \$5,000. Donated assets are recorded at the estimated fair value at the date of donation. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's useful life are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Land improvements	10 – 20
Buildings and improvements	50
Furniture and equipment	5 – 20
Vehicles	8

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Deferred Outflows/Inflows of Resources

In addition to assets, the balance sheet will report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District has deferred outflows as of June 30, 2019 related to pension, other postemployment benefits activity, and unamortized loss on refunding.

In addition to liabilities, the balance sheet will report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The District has deferred inflows as of June 30, 2019 related to pension and other postemployment benefits activity.

Compensated Absences and Other Employee Benefit Amounts

All vacation and sick pay is accrued when incurred in the district-wide financial statements. For governmental fund financial statements, the unpaid vested employee benefits are not expected to be paid using expendable available resources; therefore, the liability is not reported.

Pensions

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by the WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Other Postemployment Benefits Other Than Pensions (OPEB)

Local Retiree Life Insurance Fund

The fiduciary net position of the Local Retiree Life Insurance Fund (LRLIF) has been determined using the flow of economic resources measurement focus and the accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to other post-employment benefits, OPEB expense, and information about the fiduciary net position of the LRLIF and additions to/deductions from LRLIFs fiduciary net position have been determined on the same basis as they are reported by LRLIF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Health Insurance

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the District's Other Postemployment Benefit Plan and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Long-Term Obligations

In the district-wide financial statements, bond premiums and discounts, as well as issuance costs and losses on refunding, are deferred and amortized over the life of the bonds using the straight line method over the term of the related debt. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Claims and Judgments

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. The liability and expenditures for claims and judgments are only reported in the governmental funds if it has matured. Claims and judgments are recorded in the district-wide statements as expense when the related liabilities are incurred. There were no significant claims or judgments at year end.

Net Position

In the district-wide financial statements, equity is classified as net position and displayed in three components:

Net Investment in Capital Assets—Consists of capital assets including restricted capital assets, net of accumulated depreciation less the outstanding balances of any bonds, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets plus unspent proceeds.

Restricted Net Position—Consists of Net Position with constraints placed on use by 1) external groups such as creditors, grantors, or contributors, or 2) law through constitutional provisions or enabling legislation.

Unrestricted Net Position—All other Net Position that do not meet the definition of “restricted” or “net investment in capital assets.”

Fund Balance

Governmental fund equity is classified as fund balance. In the fund financial statements, fund balance is presented in five possible categories:

Nonspendable—Amounts that cannot be spent because they are either (a) not in a spendable form or (b) legally or contractually required to be maintained intact. This classification includes inventories, prepaid items, assets held for resale, and long term receivables.

Restricted—Constraints placed on the use of resources are either (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Committed—Resources that can only be used for specific purposes as the result of a formal action of the District's highest level of decision-making authority. Any changes in the constraints imposed require the same formal action of the District that originally created the commitment. The Board of Education is the highest level of decision-making authority.

Assigned—Resources that are neither restricted nor committed for which the District has stated intended use as established by the Board of Education. Under the District's adopted policy, the Board of Education may assign amounts for specific purposes at the recommendation of the Business Manager.

Unassigned—Resources that are available for any purpose. Unassigned amounts are only reported in the general fund.

Use of Restricted Resources

The District considers restricted amounts to be spent first when both restricted and unrestricted net position are available unless there are legal constraints that prohibit doing this. Additionally, the District considers amounts to be spent first out of committed amounts, then assigned and lastly unassigned amounts of restricted fund balance when expenditures are made.

The District has a formal minimum fund balance policy. That policy is to maintain a fund balance at an amount capable for funding short-term operations without the need to do short-term borrowing. The amount is included in unassigned general fund balance.

Budgetary Information

Budgetary information is derived from the annual operating budget and is presented using the same basis of accounting for each fund as described in Note 1.

Operating budgets are adopted each fiscal year for all governmental funds in accordance with Section 65.90 of the Wisconsin Statutes. The budgeted amounts presented include amendments adopted during the year. Transfers between functions and changes to the overall budget must be approved and amended by a resolution from the Board of Education. Appropriations lapse at year end unless specifically carried over.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts and disclosures.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 2—CASH AND INVESTMENTS

As of June 30, 2019, cash and investments consist of the following:

	Bank Balance	Carrying Value	Risk
Deposits with financial institutions	\$ 47,673,727	\$ 47,879,431	Custodial credit
Wisconsin Local Government Investment Pool	10,993,144	10,993,144	Credit and interest rate
Wisconsin Investment Series Cooperative	18,004,001	17,428,067	Credit and interest rate
Petty Cash	-	200	
	<u>\$ 76,670,872</u>	<u>\$ 76,300,842</u>	

The District's cash and investments are reported in the financial statements as follows:

Statement of net position	
Governmental activities	\$ 75,535,677
Statement of fiduciary net position	
Trust Funds	228,595
Agency Fund	536,570
	<u>\$ 76,300,842</u>

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the District would not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial risk for investments is the risk that, in the event of failure of the counterparty (e.g. broker-dealer) to a transaction, the District would not be able to recover the value of investments that are in the possession of another party. The District does not have a custodial credit risk policy for investments.

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000. Bank accounts are also insured by the State Deposit Guarantee Fund in the amount of \$400,000. However, due to the relatively small size of the Guarantee Fund in relationship to the total deposits covered and other legal implications, recovery of material principal losses may be significant to individual organizations. As of June 30, 2019, \$14,246,107 of the District's deposits with financial institutions were uninsured and uncollateralized. The District does not have a custodial risk policy for deposits.

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation. The District has adopted an investment policy which permits all investments authorized under state statutes as described above.

Interest Rate Risk

Interest rate risk is the risk that the fair value of the District's investments will decrease as a result of an increase in interest rates. The longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure of fair value losses arising from increasing interest rates.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 2—CASH AND INVESTMENTS (continued)

The District had the following recurring fair value measurements as of June 30, 2019:

	Fair Value	Quoted Prices in Active Markets for Identical Assets (Level 1)
Wisconsin Investment Series Cooperative	\$ 17,428,067	\$ 17,428,067

NOTE 3—INTERFUND ADVANCES AND TRANSFERS

Transfers are used to (1) move revenues from the fund that statute or budget requires collection from to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts the general fund as debt service payments come due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

The following is a schedule of interfund receivables and payables, including any overdrafts on pooled cash and investment accounts:

Receivable fund	Payable fund	Amount
General fund	Capital projects	\$ 47,731
Debt service	General fund	377,989
Debt service	Capital projects	181,881
Capital improvement	General fund	250,000
Total		<u>\$ 857,601</u>

For the statement of net position, interfund balances which are owed within the governmental activities are netted and eliminated.

The following balances as of June 30, 2019 represent transfers in/out between all funds:

Transferred to	Transferred from	Amount
Special education fund	General fund	\$ 5,452,590
Debt service	General fund	377,989
Capital improvement	General fund	250,000
Total		<u>\$ 6,080,579</u>

The transfer from the general fund to the special education fund was made to cover the current year operating deficit for the special education fund. The transfer from the general fund to the debt service fund was made to cover current year debt service payments. The transfer from the general fund to the capital improvement fund was to make a contribution to the District's capital improvement fund.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 4—CAPITAL ASSETS

Capital assets activity for the year ended June 30, 2019 was as follows:

	Beginning Balance	Additions	Retirements	Ending Balance
Governmental activities:				
Capital assets not being depreciated				
Land	\$ 2,950,666	\$ -	\$ -	\$ 2,950,666
Construction in progress	2,785,735	3,371,558	-	6,157,293
Total capital assets not being depreciated	5,736,401	3,371,558	-	9,107,959
Capital assets being depreciated				
Land improvements	2,242,497	-	-	2,242,497
Building and improvements	134,368,475	4,177,749	(2,012,112)	136,534,112
Furniture and equipment	4,638,299	722,553	(212,507)	5,148,345
Vehicles	515,585	70,035	(50,000)	535,620
Total capital assets being depreciated	141,764,856	4,970,337	(2,274,619)	144,460,574
Less accumulated depreciation	36,219,948	3,110,590	(1,191,398)	38,139,140
Total capital assets being depreciated, net	105,544,908	1,859,747	(1,083,221)	106,321,434
Governmental activity capital assets, net	<u>\$ 111,281,309</u>	<u>\$ 5,231,305</u>	<u>\$ (1,083,221)</u>	<u>\$ 115,429,393</u>

Depreciation expense for governmental activities for the year ended June 30, 2019 was charged to functions as follows:

Instruction	
Regular	\$ 57,771
Vocational	4,780
Special education	1,681
Other	24,969
Support Services	
General administration services	2,012
Business administration services	2,991,944
Central services	15,048
Other support services	9,308
Non-program Services	3,077
Total depreciation	<u>\$ 3,110,590</u>

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 5—LONG-TERM OBLIGATIONS

Long-term liability activity for the year ended June 30, 2019 was as follows:

	Balance 7/1/2018	Additions	Reductions	Balance 6/30/19	Due Within One Year
General obligation bonds	\$ 104,800,000	\$ 35,000,000	\$ 4,340,000	\$ 135,460,000	\$ 6,070,000
Unamortized bond premiums	2,685,227	347,425	228,509	2,804,143	-
Total bonds	107,485,227	35,347,425	4,568,509	138,264,143	6,070,000
Other Liabilities:					
Other postemployment benefits - health insurance	31,245,423	1,194,919	-	32,440,342	-
Other postemployment benefits - life insurance	1,426,636	-	240,878	1,185,758	-
Net pension liability	-	-	9,006,928	9,006,928	-
Compensated absences	133,524	-	14,516	119,008	119,008
Total other liabilities	32,805,583	1,194,919	9,262,322	42,752,036	119,008
Total long-term liabilities	<u>\$ 140,290,810</u>	<u>\$ 36,542,344</u>	<u>\$ 13,830,831</u>	<u>\$ 181,016,179</u>	<u>\$ 6,189,008</u>

Total long-term debt interest paid and expensed (including accrual) for the year ended June 30, 2019 was \$3,541,987 and \$3,448,981, respectively.

All general obligation debt is secured by the full faith and credit and taxing powers of the District. Long-term debt will be retired by future property tax levies and resources accumulated in the Debt Service Fund.

The 2018 equalized valuation of the District as certified by the Wisconsin Department of Revenue is \$3,935,149,675. Wisconsin State Statute 67.03 limits total general obligation indebtedness of the District to ten percent of the equalized value of taxable property within the District's jurisdiction.

The legal debt limit, as of June 30, 2019 was as follows:

Debt limit (10% of \$3,935,149,675)	\$ 393,514,968
Less: long-term debt applicable to debt margin:	<u>135,460,000</u>
Margin of indebtedness:	<u>\$ 258,054,968</u>

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 5—LONG-TERM OBLIGATIONS (continued)

General obligation debt at June 30, 2019 is comprised of the following individual issues:

Description	Issue Date	Interest Rate (%)	Date of Maturity	Original Amounts	Balance 6/30/2019
G.O. refunding bonds	8/2/2010	1.0-5.25%	4/1/2026	\$ 3,865,000	\$ 1,875,000
G.O. refunding bonds	8/2/2010	1.0-5.25%	4/1/2028	1,055,000	700,000
G.O. refunding bonds	11/1/2010	2.0-4.0%	4/1/2024	5,590,000	2,045,000
G.O. refunding bonds	3/3/2014	2.00-2.375%	4/1/2024	6,175,000	2,975,000
G.O. refunding bonds 2014B	12/30/2014	2.00-3.00%	4/1/2027	3,825,000	3,605,000
G.O. school building bonds 2015A	4/1/2015	3.00-4.00%	4/1/2035	59,095,000	56,685,000
G.O. refunding bonds 2015B	4/1/2015	2.00-2.375%	4/1/2027	15,210,000	11,770,000
G.O. refunding bonds	2/1/2016	1.00-2.00%	4/1/2021	4,830,000	3,155,000
G.O. refunding bonds - EE	1/29/2018	1.86-2.06%	4/1/2032	17,725,000	17,650,000
G.O. bonds	6/13/2019	2.7-3.1%	4/1/2039	35,000,000	35,000,000
					<u>\$ 135,460,000</u>

Debt service requirements to maturity on general obligation debt are as follows:

Year Ended June 30	G.O. Bonds Principal	G.O. Bonds Interest	Total
2020	\$ 6,070,000	\$ 4,178,659	\$ 10,248,659
2021	5,400,000	4,217,468	9,617,468
2022	6,135,000	4,062,271	10,197,271
2023	6,525,000	3,868,431	10,393,431
2024	6,720,000	3,668,039	10,388,039
2025-2029	34,210,000	15,002,454	49,212,454
2030-2024	36,930,000	9,210,268	46,140,268
2035-2039	33,470,000	3,015,988	36,485,988
	<u>\$ 135,460,000</u>	<u>\$ 47,223,578</u>	<u>\$ 182,683,578</u>

In prior years, the District defeased certain general obligation bonds by placing the proceeds of new debt in an irrevocable trust to provide for the future debt service payments on the old debt. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the District's financial statements. At June 30, 2019, \$355,000 of debt outstanding is considered defeased.

NOTE 6—EMPLOYEE'S RETIREMENT SYSTEM

Plan description. The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at <http://etf.wi.gov/publication/cafr.htm>.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 6—EMPLOYEE'S RETIREMENT SYSTEM (continued)

Vesting. For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Benefits provided. Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and State executive participants, if hired on or before 12/31/2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest years' earnings. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contribution plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

Post-retirement adjustments. The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement.

The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund Adjustment
2008	6.6%	0%
2009	(2.1)	(42)
2010	(1.3)	22
2011	(1.2)	11
2012	(7.0)	(7)
2013	(9.6)	(9)
2014	4.7	25
2015	2.9	2
2016	0.5	(5)
2017	2.0	4
2018	2.4	17

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 6—EMPLOYEE'S RETIREMENT SYSTEM (continued)

Contributions. Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including Teachers, and Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee Category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$2,665,179 in contributions from the employer which equaled required contributions.

Contribution rates as of December 31, 2018 are as follows:

<u>Employee Category</u>	<u>Employee</u>	<u>Employer</u>
General (including teachers, executives, and elected officials)	6.7%	6.7%
Protective with Social Security	6.7%	10.7%
Protective without Social Security	6.7%	14.9%

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2019, the District reported a liability of \$9,006,928 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2017 rolled forward to December 31, 2018. No Material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2018, the District's proportion was 0.2536812%, which was a decrease of 0.00195898% from its proportion measured as of December 31, 2017.

For the year ended June 30, 2019, the District recognized pension expense of \$6,053,439.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 6—EMPLOYEE'S RETIREMENT SYSTEM (continued)

At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between projected and actual experience	\$ 7,015,032	\$ 12,400,055
Net differences between projected and actual earnings on pension plan investments	26,807,750	13,653,749
Changes in assumptions	1,518,238	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	72,286	44,330
Employer contributions subsequent to the measurement date	<u>1,633,200</u>	<u>-</u>
Total	<u><u>\$ 37,046,506</u></u>	<u><u>\$ 26,098,134</u></u>

\$1,633,200 reported as deferred outflows related to pension resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year ended June 30:

2020	\$ 3,343,690
2021	859,774
2022	1,490,284
2023	<u>3,621,424</u>
	<u><u>\$ 9,315,172</u></u>

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 6—EMPLOYEE'S RETIREMENT SYSTEM (continued)

Actuarial assumptions. The total pension liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2017
Measurement Date of Net Pension Liability (Asset)	December 31, 2018
Actuarial Cost Method:	Entry age
Asset Valuation Method:	Fair Value
Long-Term Expected Rate of Return:	7.0%
Discount Rate:	7.0%
Salary Increases:	
Inflation	3.0%
Seniority/Merit	0.1% - 5.6%
Mortality:	Wisconsin 2018 Mortality Table
Post-retirement Adjustments*	1.9%

**No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.9% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.*

Actuarial assumptions are based upon an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. Based on this experience study, actuarial assumptions used to measure the total pension liability changed from prior year, including the discount rate, long-term expected rate of return, post-retirement adjustment, wage inflation rate, mortality, and separation rates. The total pension liability for December 31, 2018 is based upon a roll-forward of the liability calculated from the December 31, 2017 actuarial valuation.

Long-term expected return on plan assets. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 6—EMPLOYEE'S RETIREMENT SYSTEM (continued)

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Core Fund Asset Class</u>	<u>Current Asset Allocation</u>	<u>Long-Term Expected Nominal Rate of Return</u>	<u>Long-Term Expected Real Rate of Return</u>
Global equities	49%	8.1%	5.5%
Fixed income	24.5	4.0	1.5
Inflation sensitive assets	15.5	3.8	1.3
Real estate	9	6.5	3.9
Private equity/debt	8	9.4	6.7
Multi-asset	4	6.7	4.1
Total core fund	110%	7.3%	4.7%
<u>Variable Fund Asset Class</u>			
U.S. equities	70%	7.6%	5.0%
International equities	30	8.5	5.9
Total variable fund	100%	8.0%	5.4%

Single discount rate. A single discount rate of 7.00% was used to measure the total pension liability, as opposed to a discount rate of 7.20% for the prior year. This single discount rate was based on the expected rate of return on pension plan investments of 7.00% and a municipal bond rate of 3.71%. Because of the unique structure of WRS, the 7.00% expected rate of return implies that a dividend of approximately 1.9% will always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the District's proportionate share of the net pension liability to changes in the discount rate. The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.00 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1-percentage-point higher (8.00 percent) than the current rate:

	<u>1% Decrease to Discount Rate (6.00%)</u>	<u>Current Discount Rate (7.00%)</u>	<u>1% Increase to Discount Rate (8.00%)</u>
The District's proportionate share of net pension liability	\$ 35,794,475	\$ 9,006,928	\$ (10,911,691)

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <http://etf.wi.gov/publications/cafr.htm>.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 7—OTHER POST EMPLOYMENT BENEFITS

Local Retiree Life Insurance Fund

Plan description The LRLIF is a multiple-employer defined benefit OPEB plan. LRLIF benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. The Wisconsin Department of Employee Trust Funds (ETF) and the Group Insurance Board have statutory authority for program administration and oversight. The plan provides post-employment life insurance benefits for all eligible employees.

OPEB Plan Fiduciary Net Position. ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at <http://etf.wi.gov/publications/cafr.htm>

Benefits provided The LRLIF plan provides fully paid up life insurance benefits for post-age 64 retired employees and pre-65 retirees who pay for their coverage.

Contributions

The Group Insurance Board approves contribution rates annually, based on recommendations from the insurance carrier. Recommended rates are based on an annual valuation, taking into consideration an estimate of the present value of future benefits and the present value of future contributions. A portion of employer contributions made during a member's working lifetime funds a post-retirement benefit.

Employers are required to pay the following contributions based on employee contributions for active members to provide them with Basic Coverage after age 65. There are no employer contributions required for pre-age 65 annuitant coverage. If a member retires prior to age 65, they must continue paying the employee premiums until age 65 in order to be eligible for the benefit after age 65.

Contribution rates as of June 30, 2019 are:

<u>Coverage Type</u>	<u>Employer Contribution</u>
50% Post Retirement Coverage	40% of employee contribution
25% Post Retirement Coverage	20% of employee contribution

Employee contributions are based upon nine age bands through age 69 and an additional eight age bands for those age 70 and over. Participating employees must pay monthly contribution rates per \$1,000 of coverage until the age of 65 (age 70 if active).

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 7—OTHER POST EMPLOYMENT BENEFITS (continued)

The employee contribution rates in effect for the year ended December 31, 2018 are as listed below:

Life Insurance
Employee Contribution Rates*
For the year ended December 31, 2018

<u>Attained Age</u>	<u>Basic</u>	<u>Supplemental</u>
Under 30	\$0.05	\$0.05
30-34	0.06	0.06
35-39	0.07	0.07
40-44	0.08	0.08
45-49	0.12	0.12
50-54	0.22	0.22
55-59	0.39	0.39
60-64	0.49	0.49
65-69	0.57	0.57

**Disabled members under age 70 receive a waiver of premium benefit.*

During the reporting period, the LRLIF recognized \$8,853 in contributions from the District.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs

At June 30, 2019, the District reported a liability of \$1,185,758 or its proportionate share of the net OPEB liability. The net OPEB liability was measured as of December 31, 2018, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2017 rolled forward to December 31, 2018. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net OPEB liability was based on the District's share of contributions to the OPEB plan relative to the contributions of all participating employers. At December 31, 2018, the District's proportion was 0.45953600%, which was a decrease of 0.01465300% from its proportion measured as of December 31, 2017.

For the year ended June 30, 2019, the District recognized OPEB expense of \$116,918.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 7—OTHER POST EMPLOYMENT BENEFITS (continued)

At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experiences	\$ -	\$ 60,153
Net differences between projected and investment earnings on plan investments	28,338	-
Changes in actuarial assumptions	113,140	257,025
Changes in proportion and differences between employer contributions and proportionate share of contributions	26,010	34,353
Employer contributions subsequent to the measurement date	4,427	-
Total	<u>\$ 171,915</u>	<u>\$ 351,531</u>

\$4,427 reported as deferred outflows related to OPEB resulting from the LRLIF Employer's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30:

2020	\$ (24,217)
2021	(24,217)
2022	(24,217)
2023	(28,197)
2024	(32,297)
2025	(42,725)
2026	(8,173)
	<u>\$ (184,043)</u>

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 7—OTHER POST EMPLOYMENT BENEFITS (continued)

Actuarial assumptions. The total OPEB liability in the January 1, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	January 1, 2018
Measurement Date of Net OPEB Liability	December 31, 2018
Actuarial Cost Method:	Entry age normal
20 Year Tax-Exempt Municipal Bond Yield	4.10%
Long-Term Expected Rate of Return:	5.00%
Discount Rate:	4.22%
Salary Increases:	
Inflation	3.00%
Seniority/Merit	0.1 - 5.6%
Mortality:	Wisconsin 2018 Mortality Table

Actuarial assumptions are based upon an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. Based on this experience study, actuarial assumptions used to measure total OPEB liability changed from prior year, including the discount rate, wage inflation rate, mortality and separation rates. The total OPEB liability for December 31, 2018 is based upon a roll-forward of the liability calculated from the December 31, 2017 actuarial valuation.

Long-term expected Return on Plan Assets. The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. Investments for the LRLIF are held with Securian, the insurance carrier. Interest is calculated and credited to the LRLIF based on the rate of return for a segment of the insurance carriers' general fund, specifically 10-year A- Bonds (as a proxy, and not tied to any specific investments). The overall aggregate interest rate is calculated using a tiered approach based on the year the funds were originally invested and the rate of return for that year. Investment interest is credited based on the aggregate rate of return and assets are not adjusted to fair market value. Furthermore, the insurance carrier guarantees the principal amounts of the reserves, including all interest previously credited thereto.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 7—OTHER POST EMPLOYMENT BENEFITS (continued)

Local OPEB Life Insurance
Asset Allocation Targets and Expected Returns
As of December 31, 2018

Asset Class	Index	Target Allocation	Long-Term Expected Geometric Real Rate of Return
US Government Bonds	Barclays Government	1%	1.44%
US Credit Bonds	Barclays Credit	40%	2.69%
US Long Credit Bonds	Barclays Long Credit	4%	3.01%
US Mortgages	Barclays MBS	54%	2.25%
US Municipal Bonds	Bloomberg Barclays Muni	1%	1.68%
Inflation			2.30%
Long-Term Expected Rate of Return			5.00%

Single Discount rate. A single discount rate of 4.22% was used to measure the total OPEB liability for the current year, as opposed to a discount rate of 3.63% for the prior year. The Plan's fiduciary net position was projected to be insufficient to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total OPEB liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan's fiduciary net position is projected to be sufficient to make projected benefit payments, and the municipal bond rate applied to benefit payment to the extent that the plan's fiduciary net position is projected to be insufficient. The plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through December 31, 2036.

Sensitivity of the District's proportionate share of the net OPEB liability to changes in the discount rate. The following presents the District's proportionate share of the net OPEB liability calculated using the discount rate of 4.22 percent, as well as what the District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.22 percent) or 1-percentage-point higher (5.22 percent) than the current rate:

	1% Decrease to Discount Rate (3.22%)	Current Discount Rate (4.22%)	1% Increase to Discount Rate (5.22%)
The District's proportionate share of net OPEB liability	\$ 1,686,819	\$ 1,185,758	\$ 799,303

OPEB plan fiduciary net position. Detailed information about the OPEB plan's fiduciary net position is available in separately issued financial statements available at <http://etf.wi.gov/publications/cafr.htm>.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 7—OTHER POST EMPLOYMENT BENEFITS (continued)

Health Insurance

Plan Description

Plan administration. The District provides other post-employment benefits (OPEB) for its benefits to eligible employees and their spouses. Benefits and eligibility are established and amended by the Board of Education.

Plan membership. At June 30, 2017, the date of the latest actuarial valuation, there were approximately 581 active plan members and 77 inactive plan members currently receiving benefits. Employees hired after July 1, 2009 were not eligible to participate in the OPEB plan.

Contributions. Contribution requirements are established through personnel policy guidelines and may be amended by the action of the governing body. The required contribution is based on a pay-as-you-go basis, with additional amounts to prefund benefits as determined annually by the District. For the year ended June 30, 2018, the measurement date, the District contributed \$986,435.

Net OPEB Liability

The District's net OPEB liability was measured as of June 30, 2018, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date.

Actuarial assumptions. The total OPEB liability was determined by an actuarial valuation as of June 30, 2018, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	3.20%
Investment rate of return	3.20% based upon all years of projected payments discounted at a 3.20% long-term expected rate of return
Healthcare cost trend rates	5.70% decreasing by 0.10% per year down to 5.50%, then by 0.20% per year down to 5.30%, then by .70% per year down to 4.60%, and level thereafter.

The actuarial assumptions are based upon an experience study conducted in 2015 using Wisconsin Retirement System (WRS) experience from 2009-2011. The projection of cash flows used to determine the single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rates. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

The long-term expected rate of return on OPEB plan investments. Since the District currently holds assets in fixed income funds or as cash equivalents, the long-term expected rate of return on OPEB plan investments was based upon the 20-year AA municipal bond rate and applied to all periods of projected benefit payments to determine the total OPEB liability.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 7—OTHER POST EMPLOYMENT BENEFITS (continued)

Discount rate. The discount rate of 3.20% was used in calculating the District's OPEB liabilities (based upon all projected payments discounted at a long-term expected rate of return of 3.20%). This rate is equivalent to the Bond Buyer GO 20-year AA Bond Index published by the Federal Reserve as of the week of the measurement date. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments for current active and inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

Changes in the OPEB Liability

Balances at 6/30/2018	\$ 31,245,423
Changes for the year:	
Service Cost	1,160,158
Interest	1,021,196
Benefit payments	<u>(986,435)</u>
Net changes	<u>1,194,919</u>
Balances at 6/30/2019	<u><u>\$ 32,440,342</u></u>

Sensitivity of the net OPEB liability to changes in the discount rate. The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower (2.2 percent) or 1-percentage-point higher (4.2 percent) than the current discount rate:

	1% Decrease to Discount Rate (2.2%)	Current Discount Rate (3.2%)	1% Increase to Discount Rate (4.2%)
Net OPEB liability	\$ 32,265,733	\$ 32,440,342	\$ 29,509,510

Sensitivity of the net OPEB liability to changes in the healthcare cost trend rates. The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (4.7 percent decreasing to 3.6 percent) or 1-percentage-point higher (6.7 percent decreasing to 5.6 percent) than the current healthcare cost trend rates:

	1% Decrease (4.7% decreasing to 3.6%)	Healthcare Cost Trend Rates (5.7% decreasing to 4.6%)	1% Increase (6.7% decreasing to 5.6%)
Net OPEB liability	\$ 28,921,911	\$ 32,440,342	\$ 33,073,081

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 7—OTHER POST EMPLOYMENT BENEFITS (continued)

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2019, the District recognized OPEB expense of \$2,179,753. At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 18,997
Employer contributions subsequent to the measurement date	<u>3,267,324</u>	<u>-</u>
Total	<u>\$ 3,267,324</u>	<u>\$ 18,997</u>

\$3,267,324 reported as deferred outflows related to pension resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year ended June 30:

2020	\$ 1,600
2021	1,600
2022	1,600
2023	1,600
2024	1,600
Thereafter	<u>10,997</u>
	<u>\$ 18,997</u>

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 8—GOVERNMENTAL ACTIVITIES NET POSITION

Governmental activities net position reported on the government-wide statement of net position at June 30, 2019 consist of the following:

Net investment in capital assets	\$ 18,378,201
Restricted	
Capital projects	43,987,858
Net pension	-
Self insurance	3,286,937
Debt service	2,312,154
Capital improvements	661,533
Donor restrictions	252,469
Nutrition services	178,599
Community services	36,192
Total restricted	50,715,742
Unrestricted	(48,176,721)
Total governmental activities net position	<u>\$ 20,917,222</u>

NOTE 9—GOVERNMENTAL FUND BALANCES

Governmental fund balances reported on the financial statements at June 30, 2019 include the following:

Nonspendable	
General fund	
Prepaid expenditures	\$ 364,330
Asset held for sale	169,035
Inventories	386,825
Nutrition services	
Inventories	27,560
Total nonspendable fund balance	947,750
Restricted	
Capital projects	43,987,858
Debt service	2,312,154
Capital improvements	661,533
Special purpose	252,469
Nutrition services	178,599
Community services	36,192
Self insurance	3,286,937
Total restricted	50,715,742
Assigned	
Capital carryovers	152,720
Encumbered reserve	53,926
Total assigned	206,646
Unassigned	20,721,788
Total governmental fund balance	<u>\$ 72,591,926</u>

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 10—RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; error and omissions; workers' compensation; and health care of its employees. All of these risks are covered through the purchase of commercial insurance, with minimal deductibles. Settled claims have not exceeded insurance coverage in any of the last three years. There were no significant reductions in coverage compared to the prior year.

Self-Insurance

Effective January 1, 2017, the District became self-insured for medical and dental claims. For medical claims, the uninsured risk of loss is \$150,000 per incident and \$1,000,000 in the aggregate for a policy year. The district has purchased commercial insurance claims in excess of those amounts.

A liability for a claim is established if information indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss is reasonably estimable. Liabilities include an amount for claims that have been incurred but not reported. The District does not allocate overhead costs or other non-incremental costs to the claims liability. The claims liability at June 30, 2019 consisted of the following:

Beginning balance	\$ 621,648
Current year claims and changes in estimates	21,632,384
Claim payments	<u>(21,630,691)</u>
Ending balance	<u><u>\$ 623,341</u></u>

NOTE 11—LIMITATION OF SCHOOL DISTRICT REVENUES

Wisconsin Statutes limit the amount of revenues that school districts may derive from general school aids and property taxes unless a higher amount is approved by a referendum. The annual revenue increase from these sources is limited to an allowable per member increase which is determined by the legislature. This limitation does not apply to revenues needed for the payment of any general obligation debt service (including refinanced debt) authorized by either of the following:

- A resolution of the school board or by a referendum prior to August 12, 1993.
- A referendum on or after August 12, 1993.

NOTE 12—COMMITMENTS AND CONTINGENCIES

From time to time the District is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the District's legal counsel that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the District's financial position.

The District has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Management believes such disallowances, if any, would be immaterial. The District has \$53,926 of encumbrances assigned in the general fund at year end related to unperformed contracts for goods or services.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 13—PRIOR PERIOD ADJUSTMENT

The District incurred capital outlay expenditures in the prior year that were not capitalized. As a result, an adjustment of \$2,785,735 was made to increase the June 30, 2018 net position of the Government Activities on the statement of activities based on the capital assets balance as of June 30, 2018.

REQUIRED SUPPLEMENTARY INFORMATION

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCES BUDGET AND ACTUAL—GENERAL FUND
Year Ended June 30, 2019

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
REVENUES				
Taxes	\$ 25,823,129	\$ 25,823,129	\$ 25,817,849	\$ (5,280)
Local	886,900	886,900	1,141,722	254,822
Interdistrict payments	4,832,336	4,832,336	4,770,342	(61,994)
State	38,690,603	38,690,603	39,320,574	629,971
Federal	1,122,280	1,122,280	1,160,253	37,973
Other sources	407,500	407,500	242,675	(164,825)
Total revenues	71,762,748	71,762,748	72,453,415	690,667
EXPENDITURES				
Instruction				
Regular instruction	33,872,403	33,872,403	32,968,591	903,812
Vocational instruction	1,785,770	1,785,770	1,794,641	(8,871)
Physical instruction	2,164,932	2,164,932	2,123,367	41,565
Special education instruction	-	-	1,324	(1,324)
Other instruction	1,270,094	1,270,094	1,282,277	(12,183)
Total instruction	39,093,199	39,093,199	38,170,200	922,999
Support services				
Pupil services	2,245,063	2,245,063	2,165,323	79,740
Instructional staff services	1,761,108	1,761,108	2,011,410	(250,302)
General administrative services	1,582,569	1,582,569	1,541,042	41,527
Building administrative services	3,762,515	3,762,515	3,593,349	169,166
Business administrative services	11,029,378	11,029,378	11,558,991	(529,613)
Central services	838,524	838,524	839,172	(648)
Insurance and judgments	443,104	443,104	440,185	2,919
Other support services	4,999,550	4,999,550	5,211,661	(212,111)
Total support services	26,661,811	26,661,811	27,361,133	(699,322)
Total expenditures	65,755,010	65,755,010	65,531,333	223,677
Excess (deficiency) of revenues over (under) expenditures	6,007,738	6,007,738	6,922,082	914,344
Other financing sources (uses)				
Transfers in (out)	(5,966,810)	(5,966,810)	(6,080,579)	(113,769)
Net change in fund balances	40,928	40,928	841,503	800,575
Fund balances at beginning of year	24,294,058	24,294,058	24,294,058	-
Fund balances at end of year	<u>\$ 24,334,986</u>	<u>\$ 24,334,986</u>	<u>\$ 25,135,561</u>	<u>\$ 800,575</u>

See accompanying notes to required supplementary information.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
EXPLANATION OF DIFFERENCES BETWEEN BUDGETARY INFLOWS AND OUTFLOWS
AND GAAP REVENUES AND EXPENDITURES
Year Ended June 30, 2019

SOURCES/INFLOWS OF RESOURCES:

Actual General Fund operating revenues from the Statement of Revenues, Expenditures and Changes in Fund Balance	\$ 72,453,415
Reclassification: Special Education Fund revenues are included in the General Fund, required for GAAP reporting	<u>2,916,310</u>
General Fund revenues as reported on the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	<u>\$ 75,369,725</u>

USES/OUTFLOWS OF RESOURCES:

Actual General Fund expenditures from the Statement of Revenues, Expenditures and Changes in Fund Balance	\$ 65,531,333
Reclassification: Special Education Fund expenditures are included in the General Fund, required for GAAP reporting	<u>8,368,900</u>
General Fund expenditures as reported on the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	<u>\$ 73,900,233</u>

See accompanying notes to required supplementary information.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY (ASSET)
WISCONSIN RETIREMENT SYSTEM
LAST 10 FISCAL YEARS*

<u>Plan Fiscal Year Ending</u>	<u>Proportion of the Net Pension (Asset) Liability</u>	<u>Proportionate Share of the Net Pension (Asset) Liability</u>	<u>Covered Payroll</u>	<u>Proportionate Share of the Net Pension (Asset) Liability as a Percentage of Covered Payroll</u>	<u>Plan Fiduciary Net Position as a Percentage of Total Pension Liability</u>
12/31/2014	0.255273%	\$ (6,270,193)	\$ 35,262,069	-17.78%	102.74%
12/31/2015	0.259410%	4,215,354	37,656,340	11.19%	98.20%
12/31/2016	0.256934%	2,117,747	36,007,614	5.88%	99.12%
12/31/2017	0.255127%	(7,575,026)	37,324,502	-20.30%	102.93%
12/31/2018	0.253168%	9,006,928	39,750,561	22.66%	96.45%

* The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

SCHEDULE OF CONTRIBUTIONS - WISCONSIN RETIREMENT SYSTEM
LAST 10 FISCAL YEARS*

<u>District Fiscal Year Ending</u>	<u>Contractually Required Contributions</u>	<u>Contributions in Relation to the Contractually Required Contributions</u>	<u>Contribution Deficiency (Excess)</u>	<u>Covered Payroll</u>	<u>Contributions as a Percentage of Covered Payroll</u>
6/30/2015	\$ 2,457,757	\$ 2,457,757	\$ -	\$ 35,713,656	6.88%
6/30/2016	2,470,049	2,470,049	-	36,883,678	6.70%
6/30/2017	2,532,781	2,532,781	-	37,788,734	6.70%
6/30/2018	2,538,066	2,538,066	-	39,329,481	6.45%
6/30/2019	2,665,179	2,665,179	-	40,214,778	6.63%

* The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

See accompanying notes to required supplementary information.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
SCHEDULE OF PROPORTIONATE SHARE OF NET OPEB LIABILITY
LOCAL RETIREE LIFE INSURANCE FUND
LAST 10 FISCAL YEARS*

	<u>12/31/2018</u>	<u>12/31/2017</u>
The District's proportion of the net OPEB liability	0.459536%	0.474189%
The District's proportionate share of the net OPEB liability	\$ 1,185,758	\$ 1,426,636
The District's covered-employee payroll	\$ 25,155,000	\$ 19,941,004
Plan fiduciary net position as a percentage of the total OPEB liability	48.69%	44.81%

*The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS
HEALTH INSURANCE
Last 10 Fiscal Years*

	2019	2018
Service cost	\$ 1,160,158	\$ 1,067,602
Interest	1,021,196	989,447
Differences between expected and actual experience	-	(20,597)
Benefit payments	(986,435)	(1,287,320)
Net Change in OPEB Liability	1,194,919	749,132
Net OPEB liability, beginning	31,245,423	30,496,291
Net OPEB liability, ending	\$ 32,440,342	\$ 31,245,423

*This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10 year trend is complied, governments should present information for those years for which information is available.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
June 30, 2019

NOTE 1—BUDGETARY INFORMATION

Budgetary information is derived from the annual operating budget and is presented using generally accepted accounting principles and the modified accrual basis of accounting as described in Note 1 to the financial statements. Reported budget amounts are as amended by School Board resolution. Budgets are adopted at the function level in the general fund and at the fund level for all other funds. Appropriations lapse at year end unless specifically carried over.

Excess Expenditures Over Appropriations

The following funds had an excess of actual expenditures over appropriations for the year ended June 30, 2019.

<u>Fund</u>	<u>Excess Expenditures</u>
Special revenue trust	\$ 107,054
Debt service	165,519
Capital projects	5,890,917
Private purpose trust	36,750
Community services	128,592

NOTE 2—EMPLOYEE'S RETIREMENT CONTRIBUTIONS

Changes of benefit terms. There were no changes of benefit terms for any participating employer in WRS.

Changes of assumptions. Actuarial assumptions are based upon an experience study conducted in 2018 using experience from 2015-2017. Based on the experience study conducted in 2018, actuarial assumptions used to develop total pension liability changed, including the discount rate, long-term expected rate of return, post-retirement adjustment, wage inflation rate, mortality, and separation rates.

NOTE 3—OPEB SCHEDULE OF CONTRIBUTIONS – LIFE INSURANCE

Changes of Benefit Terms. There were no changes of benefit terms for any participating employer in LRLIF.

Changes of Assumptions. Actuarial assumptions are based upon an experience study conducted in 2018 using experience from 2015-2017. Based on the experience study conducted in 2018, actuarial assumptions used to develop total OPEB liability changed, including the discount rate, wage inflation rate, and mortality and separation rates.

NOTE 4— NET OPEB LIABILITY AND RELATED RATIOS ASSUMPTIONS – HEALTH INSURANCE

Methods and assumptions used to determine OPEB contribution rates are as follows:

Measurement Date:	June 30, 2018
Actuarial Cost Method:	Entry age normal
Asset Valuation Method:	Fair Market Value
Discount Rate:	3.2%
Inflation:	3.2%

OTHER SUPPLEMENTARY INFORMATION

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
COMBINING BALANCE SHEET—GENERAL FUND
June 30, 2019

	General Operating Fund	Special Education Fund	Total General Fund
ASSETS			
Cash and investments	\$ 25,035,180	\$ -	\$ 25,035,180
Accounts receivable	3,186,818	-	3,186,818
Due from other governments	1,382,786	154,039	1,536,825
Due from other funds	47,731	-	47,731
Inventory	386,825	-	386,825
Asset held for sale	169,035	-	169,035
Prepaid expenditures	303,946	60,384	364,330
Total assets	\$ 30,512,321	\$ 214,423	\$ 30,726,744
LIABILITIES			
Accounts payable	\$ 219,539	\$ 214,423	\$ 433,962
Accrued salaries and wages	262,268	-	262,268
Payroll taxes and withholdings	2,488,930	-	2,488,930
Due to other funds	627,989	-	627,989
Medical claims payable	1,774,901	-	1,774,901
Unearned revenues	3,133	-	3,133
Total liabilities	5,376,760	214,423	5,591,183
FUND BALANCES			
Nonspendable	859,806	60,384	920,190
Restricted	3,286,937	-	3,286,937
Assigned	206,646	-	206,646
Unassigned	20,782,172	(60,384)	20,721,788
Total fund balances	25,135,561	-	25,135,561
Total liabilities and fund balances	\$ 30,512,321	\$ 214,423	\$ 30,726,744

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCES—GENERAL FUND
Year Ended June 30, 2019

	General Operating Fund	Special Education Fund	Total General Fund
REVENUES			
Taxes	\$ 25,817,849	\$ -	\$ 25,817,849
Local	1,141,722	-	1,141,722
Interdistrict payments	4,770,342	-	4,770,342
Intermediate sources	-	2,132	2,132
State	39,320,574	1,818,319	41,138,893
Federal	1,160,253	1,095,248	2,255,501
Other sources	242,675	611	243,286
Total revenues	72,453,415	2,916,310	75,369,725
EXPENDITURES			
Instruction			
Regular instruction	32,962,361	-	32,962,361
Vocational instruction	1,794,641	-	1,794,641
Physical instruction	2,123,367	-	2,123,367
Special education instruction	1,324	5,961,609	5,962,933
Other instruction	967,054	-	967,054
Total instruction	37,848,747	5,961,609	43,810,356
Support services			
Pupil services	2,165,323	1,462,506	3,627,829
Instructional staff services	2,011,410	250,717	2,262,127
General administrative services	1,541,042	-	1,541,042
Building administrative services	3,593,349	-	3,593,349
Business administrative services	11,423,643	285,301	11,708,944
Central services	839,172	-	839,172
Insurance and judgments	440,185	-	440,185
Other support services	4,964,668	408,767	5,373,435
Total support services	26,978,792	2,407,291	29,386,083
Capital outlay	703,794	-	703,794
Total expenditures	65,531,333	8,368,900	73,900,233
Excess (deficiency) of revenues over (under) expenditures	6,922,082	(5,452,590)	1,469,492
Other financing sources (uses)			
Transfers in (out)	(6,080,579)	5,452,590	(627,989)
Net change in fund balances	841,503	-	841,503
Fund balances at beginning of year	24,294,058	-	24,294,058
Fund balances at end of year	<u>\$ 25,135,561</u>	<u>\$ -</u>	<u>\$ 25,135,561</u>

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
COMBINING BALANCE SHEET—NONMAJOR GOVERNMENTAL FUNDS
June 30, 2019

	Special Revenue Funds					Total Nonmajor Governmental Funds
	Special Revenue Trust	School Nutrition Services	Community Services	Debt Service	Capital Improvements	
ASSETS						
Cash and investments	\$ 257,654	\$ 52,545	\$ 275,198	\$ 1,752,284	\$ 411,533	\$ 2,749,214
Accounts receivable	-	106,209	-	-	-	106,209
Due from other governments	-	19,845	-	-	-	19,845
Due from other funds	-	-	-	559,870	250,000	809,870
Inventory	-	27,560	-	-	-	27,560
Prepaid expenditures	-	-	1,600	-	-	1,600
Total assets	\$ 257,654	\$ 206,159	\$ 276,798	\$ 2,312,154	\$ 661,533	\$ 3,714,298
LIABILITIES						
Accounts payable	\$ 5,185	\$ -	\$ 1,250	\$ -	\$ -	\$ 6,435
Accrued salaries and wages	-	-	29,703	-	-	29,703
Unearned revenue	-	-	209,653	-	-	209,653
Total liabilities	5,185	-	240,606	-	-	245,791
FUND BALANCES						
Nonspendable	-	27,560	-	-	-	27,560
Restricted	252,469	178,599	36,192	2,312,154	661,533	3,440,947
Total fund balances	252,469	206,159	36,192	2,312,154	661,533	3,468,507
Total liabilities and fund balances	\$ 257,654	\$ 206,159	\$ 276,798	\$ 2,312,154	\$ 661,533	\$ 3,714,298

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCES—NONMAJOR GOVERNMENTAL FUNDS
Year Ended June 30, 2019

	Special Revenue Funds					Total Nonmajor Governmental Funds
	Special Revenue Trust	School Nutrition Services	Community Services	Debt Service	Capital Improvements	
REVENUES						
Taxes	\$ -	\$ -	\$ -	\$ 7,656,568	\$ -	\$ 7,656,568
Local	128,018	1,528,421	1,104,078	42,317	8,939	2,811,773
State	-	30,133	-	-	-	30,133
Federal	-	893,631	-	-	-	893,631
Other sources	-	-	-	347,425	-	347,425
Total revenues	128,018	2,452,185	1,104,078	8,046,310	8,939	11,739,530
EXPENDITURES						
Instruction						
Regular instruction	61,036	-	-	-	-	61,036
Vocational instruction	15,337	-	-	-	-	15,337
Physical Instruction	120	-	-	-	-	120
Other instruction	20,452	-	-	-	-	20,452
Total instruction	96,945	-	-	-	-	96,945
Support services						
Pupil services	1,785	-	-	-	-	1,785
Instructional staff services	4,293	-	-	-	-	4,293
Building administrative services	2,289	-	-	-	-	2,289
Business administrative services	1,743	2,418,699	7,315	-	-	2,427,757
Insurance and judgments	-	-	281	-	-	281
Other support services	-	-	1,080,281	-	-	1,080,281
Total support services	10,110	2,418,699	1,087,877	-	-	3,516,686
Debt service						
Principal	-	-	-	4,505,544	-	4,505,544
Interest and fees	-	-	-	3,453,257	-	3,453,257
Total expenditures	107,055	2,418,699	1,087,877	7,958,801	-	11,572,432
Excess (deficiency) of revenues over (under) expenditures	20,963	33,486	16,201	87,509	8,939	167,098
Other financing sources						
Transfers in	-	-	-	377,989	250,000	627,989
Net change in fund balances	20,963	33,486	16,201	465,498	258,939	795,087
Fund balances at beginning of year	231,506	172,673	19,991	1,846,656	402,594	2,673,420
Fund balances at end of year	<u>\$ 252,469</u>	<u>\$ 206,159</u>	<u>\$ 36,192</u>	<u>\$ 2,312,154</u>	<u>\$ 661,533</u>	<u>\$ 3,468,507</u>

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
SCHEDULE OF CHANGES IN ASSETS AND LIABILITIES—AGENCY FUNDS
Year Ended June 30, 2019

	Balance 7/1/2018	Additions	Deductions	Balance 6/30/2019
ASSETS				
Cash and investments	<u>\$ 415,960</u>	<u>\$ 1,368,846</u>	<u>\$ 1,248,236</u>	<u>\$ 536,570</u>
LIABILITIES				
Due to student organizations				
Senior High School	\$ 233,622	\$ 1,039,538	\$ 900,014	\$ 373,146
Elementary/Middle Schools	118,429	316,918	348,222	87,125
Due to parent organizations	<u>63,909</u>	<u>12,390</u>	<u>-</u>	<u>76,299</u>
Total liabilities	<u>\$ 415,960</u>	<u>\$ 1,368,846</u>	<u>\$ 1,248,236</u>	<u>\$ 536,570</u>

**SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS
AND OTHER AUDITORS' REPORTS**

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS
Year Ended June 30, 2019

Federal Grantor/ Pass-through Grantor/ Program or Cluster Title	Federal CFDA Number	Grant ID	Passed through to Subrecipients	Accrued or (Unearned) Revenue at 7/1/18	Receipts	Expenditures	Accrued or (Unearned) Revenue at 6/30/19
Department of Agriculture							
Pass-through program from Wisconsin Department of Public Instruction							
Child Nutrition Cluster							
School Breakfast Program	10.553	2019-404018-SB-546	\$ -	\$ 2,440	\$ 52,360	\$ 51,423	\$ 1,503
National School Lunch Program - Food Commodities	10.555	2019-404018-NSL-547	-	-	147,099	147,099	-
National School Lunch Program	10.555	2019-404018-NSL-547	-	21,945	698,711	695,109	18,343
Total Department of Agriculture			-	24,385	898,170	893,631	19,846
Department of Education							
Pass-through program from Wisconsin Department of Public Instruction							
ESEA Title I-A Basic	84.010	2019-404018-TIA-141	-	84,648	560,177	540,935	65,406
Special Education Cluster							
PL94-142 Flow Thru	84.027	2019-404018-IDEA-FT-341	-	282,236	968,253	809,653	123,636
PL94-142 Flow Thru - CEIS	84.027	2019-404018-IDEA-FT-341	-	-	155,000	171,000	16,000
High Cost Special Ed	84.027	2019-404018-IDEA-FT-341	-	-	12,468	12,468	-
PL99-457 Preschool Entitlement	84.173	2019-404018-IDEA-PS-347	-	10,916	39,418	37,845	9,343
Total Special Education Cluster			-	293,152	1,175,139	1,030,966	148,979
Special Education State Improvement Grant	84.323	2019-404018-SPDG-349	-	8,271	8,271	-	-
Improving Teacher Quality Grants	84.367	2019-404018-TIIA-365	-	85,006	152,239	154,876	87,643
English Language Acquisition State Grants	84.365	2019-404018-TIIIA-391	-	13,741	29,070	23,392	8,063
Student Support and Academic Enrichment Grants	84.424	2019-404018-TIVA-381	-	-	-	22,417	22,417
Pass-through program from School District of South Milwaukee							
Career and Technical Education - Basic Grants to States	84.048	2019-404018-CTE-400	-	-	-	32,090	32,090
Total Department of Education			-	484,818	1,924,896	1,804,676	364,598
Department of Health and Human Services							
Pass-through program from Wisconsin Medicaid and Badgercare Programs							
Medical Assistance Program	93.778	44219700	-	13,281	475,137	482,914	21,058
Total Federal Programs			\$ -	\$ 522,484	\$ 3,298,203	\$ 3,181,221	\$ 405,502

See accompanying notes to schedules of expenditures of federal and state awards.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS
Year Ended June 30, 2019

State Grantor/ Program Title	State Identifying Number	Grant ID	Passed through to Subrecipients	Accrued or (Unearned) Revenue at 7/1/18	Receipts	Expenditures	Accrued or (Unearned) Revenue at 6/30/19
Wisconsin Department of Public Instruction							
Special Education and School Age Parents	255.101	404018-100	\$ -	\$ -	\$ 1,753,679	\$ 1,753,679	\$ -
State School Lunch Aid	255.102	404018-107	-	-	26,272	26,272	-
Common School Fund Library Aid	255.103	404018-104	-	-	267,472	267,472	-
General Transportation Aid for Public School Pupils	255.107	404018-102	-	-	127,836	127,836	-
Equalization Aids	255.201	404018-116	-	551,976	32,782,290	32,778,487	548,173
Integration Transfer Aid	255.204	404018-106	-	-	573,627	573,627	-
High Cost Special Education Aid	255.210	404018-119	-	-	46,640	46,640	-
Personal Electronic Computing Device	255.296	404018-175	-	-	62,831	62,831	-
State School Breakfast Aid	255.344	404018-108	-	-	3,861	3,861	-
Per Pupil Aid	255.945	404018-113	-	-	4,113,660	4,113,660	-
Educator Effective Eval Sys Grants Public	255.940	404018-154	-	-	36,720	36,720	-
Career and Technical Education Incentive Grants	255.950	404018-152	-	-	64,000	64,000	-
Assessments of Reading Readiness	255.956	404018-166	-	-	18,816	18,816	-
Special Education Transition Incentive Grant	255.960	404018-168	-	-	18,000	18,000	-
Total Wisconsin Department of Public Instruction			-	551,976	39,895,704	39,891,901	548,173
Wisconsin Department of Justice							
School Safety Initiative	455.107	2018-SSI-01-404018		-	366,233	447,223	80,990
Wisconsin Department of Revenue							
Exempt Computer Aid	835.109	N/A	-	472,819	818,459	829,901	484,261
Total State Programs			\$ -	\$ 1,024,795	\$ 41,080,396	\$ 41,169,025	\$ 1,113,424

See accompanying notes to schedules of expenditures of federal and state awards.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS
Year Ended June 30, 2019

NOTE 1—BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal and state awards (the Schedule) includes the federal and state award activity of the District under programs of the federal government and state agencies for the year ended June 30, 2019. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and *State Single Audit Guidelines*. Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

NOTE 2—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Specifically, debt service expenditures, as well as expenditures related to claims and judgments, and compensated absences are recorded only when payment is due. Such expenditures are recognized following the cost principles contained in Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

NOTE 3—INDIRECT COST RATE

The District has elected not to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.

NOTE 4—FOOD DONATION

Nonmonetary assistance is reported in the schedule at the fair market value of the commodities received and disbursed. At June 30, 2019, there were no commodities in inventory at the District.

NOTE 5—OVERSIGHT AGENCIES

The District's federal oversight agency for audit is the U.S. Department of Education. The District's state cognizant agency is the Wisconsin Department of Public Instruction.

NOTE 6—ELIGIBLE COSTS FOR SPECIAL EDUCATION

Eligible costs for special education under project 011 were \$7,214,903 for the year ended June 30, 2019.

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
Year Ended June 30, 2019

Finding 2018-001

Condition: A sample of 80 payroll and cash disbursement transactions were selected for testing. The testing found 2 payments that were not supported by proper approval.

Recommendation: All expenditures should be approved by an appropriate person prior to payment.

Current Status: The District has corrected this finding.

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Board of Education
Oak Creek-Franklin Joint School District
Oak Creek, Wisconsin

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Oak Creek-Franklin Joint School District as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Oak Creek-Franklin Joint School District's basic financial statements, and have issued our report thereon dated November 15, 2019.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Oak Creek-Franklin Joint School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Oak Creek-Franklin Joint School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the Oak Creek-Franklin Joint School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.


Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Oak Creek-Franklin Joint School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Wegner CPAs LLP". The signature is written in a cursive, slightly slanted style.

Wegner CPAs, LLP
Madison, Wisconsin
November 15, 2019

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR MAJOR FEDERAL PROGRAM AND EACH MAJOR STATE PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND THE *STATE SINGLE AUDIT GUIDELINES*

To the Board of Education
Oak Creek-Franklin Joint School District
Oak Creek, Wisconsin

Report on Compliance for Major Federal Program and Each Major State Program

We have audited the Oak Creek-Franklin Joint School District's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* and the *State Single Audit Guidelines* (the *Guidelines*) that could have a direct and material effect on the Oak Creek-Franklin Joint School District's major federal program and each of its major state programs for the year ended June 30, 2019. Oak Creek-Franklin Joint School District's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal and state statutes, regulations, and the terms and conditions of its federal and state awards applicable to its federal and state programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the Oak Creek-Franklin Joint School District's major federal program and each of its major state programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and the *Guidelines*. Those standards, the Uniform Guidance, and the *Guidelines* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal or major state program occurred. An audit includes examining, on a test basis, evidence about the Oak Creek-Franklin Joint School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program and each major state program. However, our audit does not provide a legal determination of the Oak Creek-Franklin Joint School District's compliance.

Opinion on Each Major Federal and Each Major State Program

In our opinion, the Oak Creek-Franklin Joint School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program and each of its major state programs for the year ended June 30, 2019.

Report on Internal Control Over Compliance

Management of the Oak Creek-Franklin Joint School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Oak Creek-Franklin Joint School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program and each major state program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and each major state program and to test and report on internal control over compliance in accordance with the Uniform Guidance and the *Guidelines*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Oak Creek-Franklin Joint School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal or state program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal or state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and the *Guidelines*. Accordingly, this report is not suitable for any other purpose.

Wegner CPAs LLP

Wegner CPAs, LLP
Madison, Wisconsin
November 15, 2019

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
Year Ended June 30, 2019

Financial Statements

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP: Unmodified

Internal control over financial reporting:

- Material weakness(es) identified? No
- Significant deficiency(ies) identified? None reported

Noncompliance material to financial statements noted? No

Federal Awards

Internal control over major federal programs:

- Material weakness(es) identified? No
- Significant deficiency(ies) identified? None reported

Type of auditor's report issued on compliance for major federal programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? No

Identification of major federal programs:

CFDA Number(s)	Name of Federal Program or Cluster
84.027, 84.173	Special Education Cluster

Dollar threshold used to distinguish between type A and type B programs: \$ 750,000

Auditee qualified as low-risk auditee? Yes

State Awards

Internal control over major state programs:

- Material weakness(es) identified? No
- Significant deficiency(ies) identified? None reported

Type of auditor's report issued on compliance for major state programs: Unmodified

Any audit findings disclosed that are required to be reported? No

OAK CREEK-FRANKLIN JOINT SCHOOL DISTRICT
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
Year Ended June 30, 2019

Identification of major state programs:

State Identifying Number	Name of State Program
255.101	Special Education and School Age Parents
255.107	General Transportation Aid for Public School Pupils
255.201	Equalization Aids
455.107	School Safety Initiative

Section II—Financial Statement Findings

No matters were reported.

Section III—Federal and State Award Findings and Questioned Costs

No matters were reported.

Section IV—Other Issues

Does the auditor's report or the notes to the financial statements include disclosure with regard to substantial doubt as to the auditee's ability to continue as a going concern? No

Does the audit report show audit issues (i.e., material non-compliance, non-material non-compliance, questioned costs, material weakness, significant deficiency, management letter comment, excess revenue, or excess reserve) related to grants/contracts with funding agencies that require audits to be in accordance with the *State Single Audit Guidelines*:

Department of Public Instruction No

Was a management letter or other document conveying audit comments issued as a result of this audit? No

Name and signature of partner



Scott R. Haumersen, CPA

Date of report

November 15, 2019